

Regulatory impact analysis in Norway

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Analysis: Calculating the costs and benefits of government action



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- Opening up decisions to a wider range of interests



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- Policy coherence
- Changing views about the proper role of government



Good governance values of regulatory impact analysis

- Cost-effectiveness or proportionality (lowest cost solutions)
- Accountability for actions and results (within ministries, to the public)
- Transparency
- Integrating multiple policy goals (social and economic policies)



RIA: Analysis and communication

RIA is a method of

- systematically and consistently examining selected potential impacts arising from government action or nonaction, and of
- communicating the information to decision-makers.



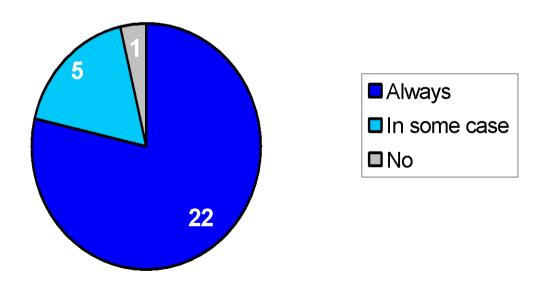
The OECD Checklist for Regulatory Quality

- 1. Is the problem correctly defined?
- 2. Is government action justified?
- 3. Is regulation the best form of government action?
- 4. Is there a legal basis for regulation?
- 5. What is the appropriate level (or levels) of government for this action?
- 6. Do the benefits of regulation justify the costs?
- 7. Is the distribution of effects across society transparent?
- 8. Is the regulation clear, consistent, comprehensible and accessible to users?
- 9. Have all interested parties had the opportunity to present their views?
- 10. How will compliance be achieved?



Defining the problem and justifying government action, OECD countries

Are regulators requiered to provide a written justification of the need for new regulation?



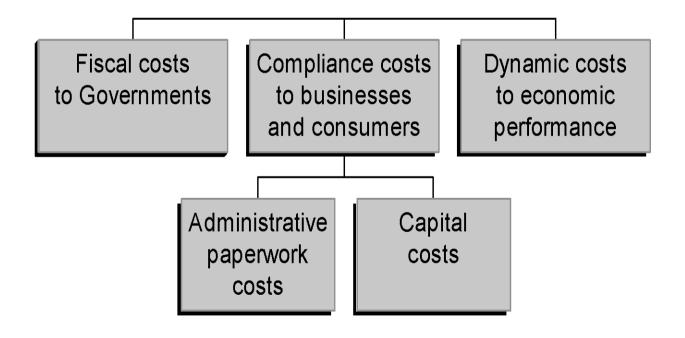


Basic decisions about RIA

- What kind of impacts should be assessed?
- What kind of analytical method should be used?
- For what kinds of decisions should RIA be done?
- How are responsibilities to be allocated among institutions?
- How to consult?



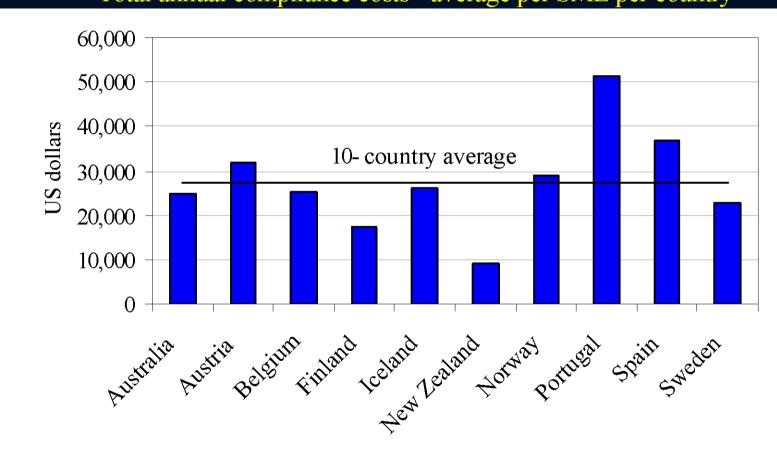
Costs of Regulation



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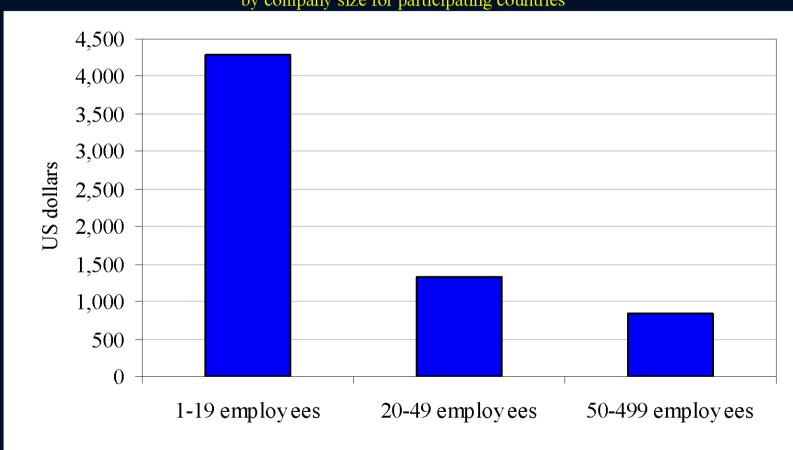


Total annual compliance costs - average per SME per country





Total annual administrative costs - Average per employee by company size for participating countries





Various RIA methods

- Benefit-cost analysis
- Cost effectiveness (or "cost-output") analysis
- Compliance cost analysis
- Business (or small business) impact analysis
- **■** Fiscal or Budgetary analysis
- Risk assessment
- Risk-risk analysis



The preferred approach is to compare costs and benefits in a single framework

- At the heart of good RIA is the decision that the benefits of government action justify the costs.
- This suggests that business impacts should be part of a more balanced assessment. RIA, not BIA.
- Assessments should be integrated into a common framework for presentation.



Target RIA carefully so that analysis is proportional to impacts

- UK: new legislation or regulation, which has a significant effect on business, charities or the voluntary sector, has to be accompanied by a regulatory impact assessment.
- Canada: Regulations with larger impacts should be subjected to more detailed analysis
- US: benefit-cost analysis required for regulations with significant effects on the economy or local governments

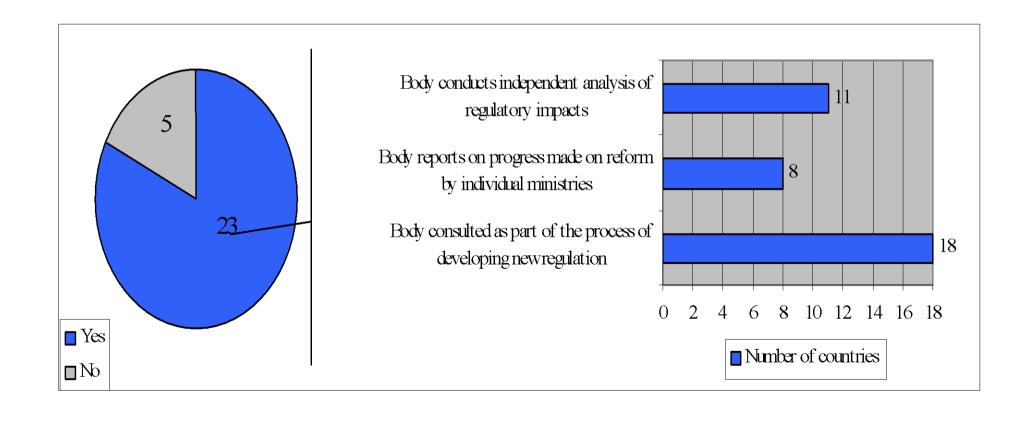


Framework for regulatory governance

- Government-wide regulatory policy
- Responsibility of individual ministers for matters within their portfolio
- Government-wide framework for RIA, with defined flexibility in choosing methods and consulting
- Quality control and oversight of RIA in central body



28 OECD countries: Is there a dedicated body responsible for encouraging and monitoring regulatory reform and regulatory quality?





Oversight institutions for RIA

- Canada: The Special Committee of Council, The Regulatory Affairs and Orders in Council Secretariat (RAOICS)
- US: Office of Information and Regulatory Affairs, Office of the President, Annual reports to Congress on costs and benefits of regulation
- UK: Panel for Regulatory Accountability, Regulatory Impact Unit (RIU), Departmental Regulatory Impact Units, Regulatory Reform Ministers, Small Business Service
- Netherlands: Competition, Deregulation and Quality of Law (MDW) Committee, Helpdesk (Ministries of Economic Affairs, Justice and Environment), Ministry of Justice



Involving the public

- Consultation is an integrated part of the Regulatory Impact Assessment process
- An organized and predictable consultation process is necessary
- Who should be involved?
- How should they prepare? Training for key interest groups in how to respond constructively to RIA



Conclusions

- RIA is good governance.
- RIA is good economic policy.
- RIA is an accepted international norm of good regulation.
- RIA is practical and can be tailored to fit Norway's institutions and administrative practices.